

NEBRASKA

Good Life. Great Service.

COMMISSION ON LAW ENFORCEMENT
AND CRIMINAL JUSTICE

Agenda Item # 7a
Date 9/22/21

September 3, 2021



Steve Hesperen, Sheriff
Dodge County Jail
428 North Broad Street
Fremont, Nebraska 68025

Dear Sheriff Hesperen,

On August 10, 2021, Dan Evans, Criminal Justice Field Representative for the Nebraska Commission on Law Enforcement and Criminal Justice, conducted an annual evaluation of the Dodge County Jail to determine its compliance with the Nebraska Minimum Jail Standards. The following is a summary of the areas of non-compliance with the Standards:

Chapter 3 – Records and Statistics

3-002.01 Admission/Release Form. Admission and release documentation containing the necessary descriptive information shall be completed for each inmate. This computerized documentation shall be submitted to Jail Standards according to Crime Commission specifications.

The Jail Standards Board will review your report during their meeting at 9:00 a.m., Friday, November 5, 2021, in Room Lower Level C, Nebraska State Office Building, 301 Centennial Mall South, Lincoln, Nebraska.

If you have any questions, or if I can be of assistance, please do not hesitate to call.

Sincerely yours,

Denny Macomber, Chief
Jail Standards Division

DM: dm

XC: Dodge County Attorney
Chairperson, County Board

Don Arp, Jr., Executive Director

Nebraska Commission on Law Enforcement and Criminal Justice

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STATE OF NEBRASKA

JAIL STANDARDS INSPECTION REPORT

NEBRASKA COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE
JAIL STANDARDS DIVISION

Facility Name: Dodge County Corrections Facility

Address: 428 North Broad Street, Fremont, Nebraska 68025

Type of Facility: Type I **Facility Administrator:** Sheriff Steve Hespen

Date of Inspection: 8/10/21 **Inspected by:** Dan Evans

Year facility was built: 1986 Any remodeling/construction since last inspection? No
If yes, briefly describe:

HOUSING:	Male	Female		
Single occupancy cells:	0	6	Holding cells:	1 (7 person)
Multiple occupancy beds:	0	0	Detoxification cells:	1(6 person)
Dormitory beds:	0	0	Segregation cells:	0
Work release beds:	0	0	Special purpose cells:	1 (1 person)
Total number of beds:	20			

DATA SINCE LAST INSPECTION: 2020 **Statistics Year:** 2020

Suicides/Attempts:	1/2	Average daily population:
Inmate assaults – Staff/Inmates:	0/1	Average length of stay:
Facility fires:	0	Longest stay:
In custody deaths:	0	Total held:
Escapes/Attempts:	0/0	
Law suits pending:	0	

Does the facility hold for other jurisdictions? No
If yes, Who?

FACILITY PERSONNEL:

	Male	Female	Other administrative, program, or support staff:	
			Title:	No.
Full-time officers:	4	5	Sheriff	1
Part-time officers:	3	0	Sergeants	4
Officers working < 200 hrs/year:	1	0		
Total number of staff employed in the facility:	18			

Notes:

PERSONNEL DATA

DODGE COUNTY JAIL 2021

NAME/POSITION	DATE HIRED	INITIAL TRAINING	DATE OF TRAINING
Steve Hespen, Sheriff	1/17	NIC Jail Management	2017
Justin Libra, Sgt.	1/17	NLETC Jail Operations	11/09
Jake Brown, Sgt.	2/17	NLETC Jail Operations	5/09
Lori Guffey, Jail Officer	2/17	NLETC Jail Operations	5/10
Carla Berganza, Jail Officer	2/17	NDCS Initial Training	6/11
Lisa Emanuel, Jail Officer	2/17	SDDOC Initial Training	8/03
James Rosenbach, Jail Officer	4/17	NLETC Jail Operations	8/89
Margeret Jacoby, Jail Officer	7/17	NDCS Initial Training	8/13
Waylon Fischer, On-call Jail Officer	2/17	NLETC Jail Operations	4/07
Edward Glenn, PT Jail Officer	11/17	NLETC Jail Operations	9/18
Alejandra Mendoza, Sgt.	8/18	Saunders Co. Initial Training	2010
Edgar Pelayo, Jail Officer	7/18	NLETC Jail Operations	9/18
Vanessa Layman, Jail Officer	7/18	NDCS Initial Training	2/18
Shaun Sullivan, Sgt.	4/19	NDCS Initial Training	2010
John White III, Jail Officer	5/19	Platte County Initial Training	4/21
Jordan Gilbert, PT Jail Officer	11/20	Platte County Initial Training	5/21
Gabriel Steele, PT Jail Officer	2021	Recently hired	
Michael Manglaruca, Jail Officer	2021	Recently hired	

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments
	In	Out	N/A	
CHAPTER 1 – STANDARDS FOR JAIL FACILITIES	X			The policy and procedures manual with post orders was placed into service 2017.
1-0010 The jail administrator has developed and implemented written policies and procedures covering all aspects of Nebraska Minimum Standards.				
CHAPTER 2 – PERSONNEL	X			
2-002 The facility has an organized training program that is planned and coordinated by a designated employee. Training is based on, and consistent with, the facility's written policies and procedures.				
2-003 The facility administrator and employees who work in excess of 200 hours annually and are responsible for the security and supervision of inmates meet the following training requirements:	X			New employee orientation involves 40 hours of facility training. .
2-003.01A Inmate supervision, inmate security, inmate management and inmate rules, regulations and enforcement procedures;	X			
2.003.01B Emergency procedures including fire evacuation;	X			
2-003.01C Inmate admission, orientation, classification and release procedures;	X			
2-003.01D Inmate mail, telephone, visiting, exercise, recreation, and library services;	X			
2-003.01E Food service, inmate hygiene and laundry, facility sanitation and maintenance;	X			
2-003.01F Inmate work release, educational release, religious and counseling programs;	X			
2-003.01G Inmate medical and mental health services;	X			
2-003.02 Required staff have received a minimum of eighty (80) hours of initial training provided by the Nebraska Law Enforcement Training Center or an equivalent curriculum approved by the Board.	X			
2-003.04 Newly appointed facility administrators and employees have completed the initial training within the first year of employment.	X			
2-003.06 Any facility administrator or employee who has not been employed in a corrections or detention setting for more than two years shall have their prior initial training completion honored, but they must complete a refresher course approved by the Board. Any facility administrator or employee who has not been employed in a corrections or detention setting for more than ten years shall complete the initial training requirements anew.			X	No requests for waivers or equivalencies of initial training are pending for any newly hired staff.
2-003.07 After the first year of employment, the administrator and employees have received a minimum of 18 hours of yearly in-service training.	X			This includes policy and procedures review, restraint chair, Taser, Jail Bulletins and defensive tactics training.

Nebraska Jail Standards

Adult Facility Inspection Report

Standard	Compliance Status	Comments		
		In	Out	N/A
2-003.09	All employees have successfully completed basic Red Cross First-Aid training or it's equivalent and training in cardio-pulmonary resuscitation during the first 12 months of employment. Certification or training in these areas is kept current.	X		
2-003.10	All facility employees authorized to use firearms have received training and are qualified in their use on at least an annual basis.			X Jail officers do not use firearms.
2-003.11	All facility employees authorized to use chemical agents, other weapons, or mechanical restraints have received training in their handling and use.	X		Staff certify in the use of Tasers and receive training on the use of the restraint chair.
2-003.12	All facility employees have received training in the performance of the facility's written emergency plans and in the use of emergency equipment on at least an annual basis.	X		
2-003.13	The facility maintains a complete and current record of all training received for each facility employee. Copies of any certificates issued are also maintained.	X		
2-004.01	New employees meet the following requirements:	X		
2-004.01A	A citizen of the United States;	X		
2-004.01B	At least nineteen (19) years of age or older;	X		
2-004.01C	Free of any convictions of crimes punishable by imprisonment in a state or federal penitentiary for a term of 1 year or more from which a pardon has not been received. At the time of employment, new employees are fingerprinted and their fingerprint cards are promptly submitted to the Nebraska State Patrol for a criminal history search;	X		
2-004.01D	Graduated from high school or possess a certificate, which certifies an educational development of at least a high school graduation level.	X		The facility is staffed with 3 officers per shift.
2-004.02	Around-the-clock supervision of inmates by trained facility employees is provided.	X		
2-004.02A	Female employees provide around-the-clock supervision of all female inmates housed in the jail.	X		Female staff are deployed on each shift.
2-004.02B	The facility administrator insures that inmates are viewed personally by facility employees often enough to maintain their safekeeping, but in no event less than one time per hour and document it.	X		Section C-300 of the facility SOP requires documented cell checks, inmate head counts and restraint inventories.
2-004.02C	Where audio or visual electronic surveillance is used, it should be located primarily in hallways, elevators, corridors, or at entrance and exit points of the security perimeter. Electronic surveillance shall not substitute for periodic personal observations by facility employees, as required in paragraph 004.02B.	X		Cameras are monitored by master control and booking.
2-004.02D	Where electronic surveillance does not provide adequate, continuous coverage, facility employees are stationed adjacent to inmate housing.	X		Staff are stationed in the holding/admissions area and control center.
2-005	All facility employees maintain a professional demeanor in their contacts with inmates and the public.	X		All staff were found to be very professional and well trained.

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments
	In	Out	N/A	
CHAPTER 3 - RECORDS AND STATISTICS				
3-001 The facility utilizes a computerized Jail Management System. The jail maintains accurate and up-to-date records and statistics as required by 3-002.	X			Zuercher computer software is used to document the admission and release of detainees.
3-002.01 Admission and release documentation shall be completed for each inmate. Computerized documentation shall be submitted to the Jail Standards Division according to Crime Commission specifications.		X		Computerized admissions and release data is entered but not being submitted by the software vendor according to specifications.
3-002.02 An itemized list of all property and money is completed for each inmate on admission.	X			
3-002.02A An itemized account of every debit and credit for every inmate is maintained.	X			
3-002.02B Every person depositing money in an inmate's account shall sign for and receive a receipt for such deposits.	X			Deposits are only accepted for bond purposes.
3-002.02C The inmate's signature is obtained for all withdrawals of money from their account.	X			
3-002.03 A medical and mental health screening form is completed for each inmate upon admission. Accurate records of further health appraisal and medical attention received are kept.	X			
3-002.04 Proper records of disciplinary actions, grievance decisions and incidents are maintained.			X	
3-002.05 A telephone log of initial calls upon admission is maintained.	X			Initial phone calls are documented on the computer system.
3-002.06 A visitor's register containing the date, the name of each visitor, and name of each inmate to be visited is maintained.			X	There are no public visits in this facility. Visiting is offered at the Saunders County Jail.
3-002.07 Accurate summary records are maintained of all food service.	X			This is completed by jail staff involved in food service.
3-002.08 In detention facilities, diagnostic, criminal history or other information used in classification is maintained for each inmate.			X	
3-003 Inmates have access to accurate summary information kept in their personal records. Guidelines for disclosure of jail records are in accordance with the Nebraska Security, Privacy, and Dissemination of Criminal History Information Act of 1978.	X			
3-004 The jail administrator keeps official correspondence between the jail and personnel of the Board for a period of at least 1 year.	X			
3-005 All records containing information required by the Standards are kept for at least 5 years.	X			

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments
	In	Out	N/A	
CHAPTER 4 - ADMISSION AND RELEASE	X			Sections B-100 through B-120 and post orders specify the admissions process that is consistent with the requirements of these standards.
4-002.01 Upon admission, the booking officer ascertains the identity of the inmate and the identity of the arresting officer and verifies the legality of the admission. Inmate photographs are taken for identification purposes.	X			
4-002.01A The arresting officer is required to remain present during the admissions process until all pertinent information is recorded and the booking officer accepts custody of the inmate.	X			Detainees not posting bond are transported to the Saunders County Jail.
4-002.01B Persons who are unconscious, seriously injured or those persons who appear to present a substantial risk of harm to another person or themselves within the near future are not admitted to the jail unless examined and approved for admission by a medical authority or licensed mental health authority.	X			Staff consults with the on-call Nurse provided by Advanced Correctional Health Care for medical screening matters.
4-002.02 An admission form is completed by trained jail employees on every inmate admitted.	X			Admissions are entered in the computer system with printed copies placed in the detainee's jail file.
4-002.03 In accordance with Chapter 6-006, all inmates are searched upon admission.	X			
4-002.04 Each inmate's property and money that is not allowed into the jail is inventoried and stored until it is returned.	X			
4-002.04A,B Inmates verify the inventory list with their signature. If the inmate's signature is not obtained, it is witnessed and signed by a second person with reasons noted.	X			
4-002.04D Newly admitted inmates are permitted to retain their prescription eyeglasses except where removal is necessary to protect the inmate or others from harm.	X			
4-002.05,A,B Newly admitted inmates are permitted to complete at least 2 local or collect long distance phone calls. One call is allowed to his/her legal representative during the admission process and another is allowed to his/her family or other party. A record is kept of the calls.	X			
4-002.06 As soon as possible, but definitely within 24 hours, newly admitted inmates shower or bathe.	X			A shower is located in the admissions area.
4-002.07 Inmates are screened and observed by trained jail employees upon admission to determine if immediate medical or mental health attention is required.	X			
4-002.08 Newly admitted inmates are made aware of the jail rules, procedures, programs and the rights to which they are entitled.	X			Detainees are given a handbook for orientation.
4-003.01 The releasing officer verifies the identity of the inmates to be released and the authority of the release.	X			
4-003.02 Upon release, the inmate's personal property is returned. The inmate signs a receipt for the property or a second person verifies the transaction with his signature and reasons noted. A copy of the receipt is given to the inmate at the time of the release.	X			Personal property removed and inventoried is returned to those bonding out or released prior to a detainee's transfer to the Saunders County jail.

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments
	In	Out	N/A	
CHAPTER 5 - INMATE CLASSIFICATION AND ASSIGNMENT			X	
5-002 A classification committee, board, or officer is designated. The classification process is initiated as soon as practical, not exceeding 15 consecutive days after admission (Type III jails).				
5-002.01 The classification committee, board, or officer conducts interviews and gathers sufficient information to determine the inmates' appropriate custody categories, housing assignments, and eligibility or interest for available jail programs or activities.			X	
5-002.02 The classification committee, board, or officer periodically reviews each inmate's custody status, housing assignment, or assignment to any programs or activities.			X	
5-002.03 The basis and results of classification decisions shall be documented.			X	
5-002.04 There shall be a procedure for inmates to appeal classification decisions.			X	
5-003.01A Females are housed separately from and out of sight of males.	X			A six bed housing unit is used for this separation as needed.
5-003.01B Persons under the age of 14 are not admitted to the jail except upon order of a judge; inmates under the age of sixteen are housed separately from and out of sight of inmates 16 or over.			X	Juveniles are not housed at this facility.
5-003.01C Inmates who are intoxicated or under the influence of a controlled substance are housed separately from the general population.	X			Holding, detoxification and a special purpose cell are located in the admissions area.
CHAPTER 6 - SECURITY AND CONTROL	X			
6-002.01 An official count is taken and recorded 4 times daily, 2 counts are taken between 2400 and 1200 hours and 2 are taken between 1200 and 2400 hours with no more than a six (6) hour interval between counts.				
6-002.02 The assignment of inmates to safety cells, disciplinary isolation, or administrative segregation shall be approved by the facility administrator or administrator designee. If an inmate is placed in isolation, the following general conditions apply.			X	
6-002.02A Isolated inmates are not deprived of normal jail clothing, except as is necessary for their protection.			X	
6-002.02B The facility administrator or administrator designee shall review the classification status of inmates in safety cells at least every twenty-four (24) hours.			X	
6-002.02C The facility administrator shall review the classification status of inmates in administrative segregation at least every thirty (30) days.			X	

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status	Compliance Status			Comments
		In	Out	N/A	
6-002.02D	No inmate is placed in disciplinary isolation for more than 15 consecutive days or more than 30 days out of any 45 day period, except in case of violence or attempted violence committed against another person or property.			X	
6-002.03	Inmates participating in work programs, except those on temporary release status, are supervised in keeping with their custody classification while outside the secure perimeter of the facility.			X	
6-003.01	All perimeter security doors are kept locked at all times, except when used for supervised entrance or exit.	X			The perimeter doors are controlled by staff stationed in the control center. Interior doors are controlled by jail staff working the floor.
6-003.02	All security equipment is inspected regularly.	X			
6-003.02A	Employees inspect cells, cell doors, bars, windows, and doors leading into and out of housing areas daily to insure that all are in proper and safe working order.	X			
6-003.02B	Prior to assignment of an inmate to a housing unit, the jail administrator or proper employee insures that the unit is properly equipped and that the required equipment is in useable condition.	X			
6-003.03	The jail administrator and all employees maintain proper levels of supervision. Employees take prompt action whenever any problems or disturbance arises.	X			
6-003.03A	No employee strikes or lays hands on inmates except when it is necessary to prevent escape, injury to person or property, quell a disturbance, or in other execution of their duties.	X			
6-003.03B	When inmates engage in a fight, employees separate the inmates at once, and restore order. Such incidents are documented and forwarded to the administrator for possible disciplinary action or further investigation.	X			
6-004	The jail has proper policies and procedures for handling of emergency situations.	X			Sections C900-C990 of the facility's SOP manual cover emergencies.
6-004.01	Emergency procedures and orders are made available to all employees. Such procedures are reviewed and updated periodically.	X			
6-004.02	All employees are trained in the execution of emergency procedures.	X			
6-004.03	The jail complies with the life safety codes established by the State Fire Marshal. Documentation of compliance is maintained by the jail administrator.	X			The facility was inspected and approved by State Fire Marshal's Office on 7/16/21.
6-005	The administrator insures the proper supervision of the jail arsenal, firearms, tools, restraint equipment and keys.			X	Firearms are secured outside the jail security perimeter.
6-005.01	The jail arsenal is maintained in accordance with Standard 6-005.01A through 005.01D.	X			
6-005.02	All jail keys not issued to employees are stored in a secure depository. Keys are issued from a central control area.	X			Staff use keys for interior cell doors.

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments
	In	Out	N/A	
6-005.02A All keys are labeled to correspond with their respective locks. The identifying labels, the number of keys available for each lock, and the location of the locks are properly recorded. The issuance of keys to employees is documented.	X			
6-005.02B Keys not issued to employees are stored in a manner that permits easy determination of the presence or absence of keys.	X			
6-005.02C Fire and other emergency keys are readily accessible to the central control area to the designated employees on duty.	X			
6-005.02D The loss or misplacement of jail keys is immediately reported to the administrator.	X			
6-005.02E Keys must be inventoried and logged once per shift.	X			
6-005.03 Restraint equipment is used only as a precaution against escape during transfer or as prevention against inmate self-injury, injury to others or damage to property. Restraint equipment is applied only for the time absolutely necessary. The use of restraint equipment, other than for routine use during transfer, is approved by the supervisor on-duty and must be documented in report. Restraint equipment shall be inventoried at regular and routine ongoing intervals.	X			
6-005.04 The facility shall have a tool control system, which includes the following provisions: All facility owned tools and other potentially dangerous equipment are securely stored in a locked area or outside the security perimeter. There is an accounting system to record the issuance and return of all facility owned tools and equipment. Facility employees carefully monitor the use of tools and equipment by maintenance and repair workers within the security perimeter to ensure none are left unattended, lost, or forgotten. Tools and equipment are used by inmates within security perimeter only under the direct supervision of facility employees. The loss or misplacement of tools or equipment is promptly reported to the facility administrator.			X	No tools are stored inside the security perimeter of this facility.
6-006 The jail's policies and procedures for pat searches, strip searches, and body cavity searches are consistent with Standards 6-006.01 through 6-006.04C4.	X			
6-006.05 The facility has a facility search plan for the control of contraband which provides for unannounced and irregularly timed searches of cells, dayrooms and activity, work or other areas accessible to inmates.	X			
CHAPTER 7 - LIBRARY MATERIALS, EXERCISE AND RECREATION 7-002 Library materials are available to all inmates housed in all detention facilities. (Type III jails)			X	Not required for a Type I facility.

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments	
	In	Out	N/A		
7-002.01A,B,C	Library materials include: current local newspaper, current daily paper, current magazines and a reasonable selection of books.			X	
7-002.02	Library materials are available to inmates daily.			X	
7-003	The jail provides a recreational program, which includes both active physical exercise and passive recreational activities. Exercise and recreation shall be available to inmates held for seven (7) consecutive days or more. (Type III jails)			X	
7-003.01	Inmates have opportunities for active physical exercise at least 1 hour per day, 5 days per week outside their cells.			X	
7-003.02	Space in the jail is designated for inmate exercise. It is a secure area that is sufficient in size to allow the maximum number of users at any one time to participate in exercise activities and which is appropriate for the types of exercise activities offered.			X	
7-003.02A	Rooms designated for indoor exercise are adequate in size to serve the maximum number of users at one time.			X	
7-003.02C	Outdoor exercise areas comply with the requirements of Chapter 15-008.09.			X	
7-003.03	Enough equipment is provided to ensure that all inmates have the opportunity to participate in exercise activities during their designated exercise period.			X	
7-003.04	The jail has an established exercise schedule with sufficient hours set aside weekly to meet the requirements of Chapter 7-003.01 above for all inmates in the jail.			X	
7-003.05	Provisions are made for passive recreational activities.			X	
CHAPTER 8 - REHABILITATIVE SERVICES				X	Not required in a Type I facility.
8-002 - 002.02	Inmates are provided opportunities for personal counseling, social services available in the community, religious services and religious counseling (Type III jails).			X	
8-003	Inmates are provided opportunities for basic education at least up to high school equivalency (Type III jails).			X	
8-003.02, 004.01	The jail follows the guidance of the judicial authority in the provision of education and work release for inmates (Type III jails).			X	
8-004.03	Pre-trial detainees are not required to work in the jail nor on other public works projects, except that they are made responsible for their own personal housekeeping.			X	
8-004.04	Work programs involving inmate labor are not construed to be rehabilitation when an inmate requests other education, counseling, or training services.			X	

Nebraska Jail Standards

Adult Facility Inspection Report

Standard	Compliance Status			Comments
	In	Out	N/A	
CHAPTER 9 - MAIL, VISITING & TELEPHONE SERVICE	X			
9-002.01 The length, source, or volume of mail an inmate may send or receive at his/her own expense, shall not be limited, except where there is clear and convincing evidence to justify the limitation for reasons of public safety, facility order, or security. Any restriction of mail will be documented.				
9-002.02 Inmates are allowed to send or receive mail from any persons or organizations, except where there is clear and convincing evidence that justifies a restriction.	X			Any detainee's incoming mail would be placed in property or forwarded to the Saunders County jail.
9-002.03-002.03C Inmates are allowed to send sealed, confidential mail to the following: their legal counsel, courts, elected officials, members of the confining authority, the State Ombudsman, and the Board. Incoming confidential mail from these persons or organizations is opened only in the presence of the inmate recipient. Confidential mail is not read. Delivery of confidential mail shall be documented. It may be inspected for contraband, money, etc.	X			
9-002.04A Cash, checks or money orders are removed from incoming mail and promptly credited to the inmate's account. Checks or money order received in incoming mail may be cashed and credited to the inmate's account.	X			
9-002.04B If contraband is discovered in either incoming or outgoing mail, it is removed, with that action and disposition being properly documented.	X			
9-002.04C No disciplinary action is taken against an inmate because of the contents of his incoming mail unless it can be proven that he had prior knowledge of the contents.	X			
9-002.05 Incoming or outgoing non-confidential mail may be perused to assure that a particular item or correspondence does not threaten the safety and security of the jail facility, any public official, any other person, or is being used in the furtherance of illegal activities.	X			
9-002.05A Objectionable portions of incoming or outgoing mail is not blacked out, removed, or otherwise changed. Correspondence is delivered unaltered or totally rejected.	X			
9-002.05B Rejected correspondence is returned to the sender or placed with the inmate's personal property. The sender is notified as to the reasons for the rejection and the action properly documented.	X			
9-002.06 Indigent inmates receive sufficient materials and postage for a reasonable amount of correspondence.	X			
9-002.07 Mail is delivered within twenty-four hours, excluding weekends and holidays.	X			

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments	
	In	Out	N/A		
9-002.08	The facility administrator may require books or magazines received by inmates through the mail are sent directly from the publisher or a mail order business.			X	
9-003.01	There are opportunities for inmate visitation with clergy, counselors, and legal representatives.	X			
9-003.01A	Clergy providing religious counseling, physicians, probation/parole officers, and mental health and addiction therapists are allowed to visit at any reasonable time for any reasonable length of time. Visits between inmates and visitors of the types identified herein are contact visits unless the inmate or visitor indicate otherwise or unless the jail administrator has reasonable grounds to believe a contact visit would present a threat to jail security. If a contact visit is denied on the basis of a threat to jail security, the reason is documented.	X			
9-003.01B	Attorneys or their legal assistants are allowed to visit their clients at any reasonable time for any reasonable length of time. However, in the event of an emergency, then they are allowed to visit their clients at any time. Unless otherwise indicated by the inmate or the visitor, all attorney-client visits are contact visits.	X			
9-003.01C	Contact visits between inmates and their attorneys or the attorneys' legal assistants, clergy, physicians, probation/parole officers, mental health and addition therapists are in a private area or room so as to allow for confidential communication among up to 4 people with adequate writing space. No physical barriers such as wire mesh, glazed barriers, or other physical obstructions are placed between inmates and any of the above specified visitors during contact visits. Such visits are not monitored, except that employees may visually observe the visitation through glazed observation panels or by means of closed circuit television as necessary to maintain appropriate levels of security.	X			Attorney and other professionals visit in the confidential, contact visiting room adjacent to the admissions area.
9-003.01D	In all holding facilities, inmates are allowed personal visits at the discretion of the jail administrator.			X	Personal visits are not permitted but referred to the Saunders County jail visitation program.
9-003.02	Each inmate is allowed at least 2 personal visits per week. (Type III jails).			X	
9-003.02A	No restrictions are placed on who may visit an inmate except that any person other than the inmate's spouse who is under the age of 18 may be denied visitation unless accompanied by their parent or guardian and any person who the jail administrator has reasonable grounds to believe presents a threat to jail security or order may be denied visitation.			X	
9-003.02B	Inmates are allowed at least 2 hours of visiting time each week in 2 or more visits. Visits are not limited to less than ½ hour.			X	

Nebraska Jail Standards Adult Facility Inspection Report

Standard	Compliance Status			Comments	
	In	Out	N/A		
9-003.02C	Enough hours are set aside weekly to fulfill the visiting requirements of all inmates housed in the jail.			X	
9-003.03	All visitors are required to register their names and provide all other information required in the visitor's register.	X			
9-003.04	For non-professional visits, visitors may be required to submit to a pat search. If the visitor does not wish to submit to a search, the facility administrator may restrict the visit to a non-contact type.			X	
9-003.05	Inmates are allowed to accept from visitors only those items approved by the jail administrator.			X	
9-004.01	Inmates are allowed to make a reasonable number of outgoing telephone calls to legal representatives or to maintain family and community ties.			X	Calls for detainees to obtain bond is prioritized.
9-004.02	Inmates shall be allowed to return verified emergency telephone calls within a reasonable amount of time.			X	
9-004.03	Telephone calls to or from legal counsel shall be of reasonable lengths of time and are not monitored.			X	Calls during admission are toll free and unrecorded.
9-004.04	Telephone calls may be monitored and recorded if allowed by law. If calls are monitored or recorded, both parties shall be so notified.			X	
9-004.05	Telephone calls other than those to or from legal counsel may be limited or revoked as a disciplinary measure.			X	
9-004.06	The facility may require that any costs for telephone calls be borne by the inmate or the party called.			X	
CHAPTER 10 - HEALTH SERVICES		X			
10-001	All inmates are provided with a healthful environment and access to adequate medical care.				
10-002.01	No person other than medical authority shall diagnose any illness or injury, give treatment, or prescribe medication, except that in emergencies a qualified person administers first-aid.	X			A Nurse provided by Advanced Correctional Health Care is on-call to evaluate and make referrals on detainee medical services.
10-002.02	The jail administrator makes provisions for the daily collection and review of inmate medical complaints and to insure that each inmate is observed on a regular basis. If there are indications of illness or injury, the jail administrator insures that the proper medical attention is provided as soon as possible.	X			
10-002.03	All medication admitted into the jail is specifically approved by the jail administrator or a qualified medical employee.	X			
10-002.03A	Prescribed medicines are administered by the proper medical authority or by some member of the jail staff authorized to dispense medication.	X			
10-002.03B	Medicines are dispensed with strict adherence to the instructions and directions given by the medical authority prescribing the medication.	X			Jail staff are trained by ACHC medical staff to administer medications.
10-002.03C	Prescribed drugs administered to an inmate are taken in view of the dispensing employee.	X			

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Standard	Compliance Status	Comments		
		In	Out	N/A
10-002.03D	The utmost care is used in dispensing non-prescription medication.	X		
10-002.03E	There are established procedures & space for the storage and controlled administration of all medicines and drugs.	X		
10-002.03F	If the facility chooses to return for credit, relabel, or re-dispense any prescription drugs or devices, the facility administrator shall assure that policy addresses and reflects Standards 10-002.03F1 – 10-002.03F7.			X
10-002.04	Standard first-aid supplies are available in the jail at all times. First-aid training and instruction is made available to all employees.	X		First aid supplies and an AED are located in the booking area.
10-002.05	Inmates are physically fit to perform the duties assigned. Inmates who have received medical attention by a medical authority or dentist are not permitted to work until approval is given by the attending medical authority or qualified medical employee.			X
10-002.06	The death of any inmate is reported immediately to the jail's medical authority, if such is retained, and to the coroner. The next of kin is notified immediately by the jail administrator in the event of a death or serious illness or injury of an inmate.	X		
10-002.07	Any inmate known to be seriously ill or injured is examined by a medical authority, delivered to an emergency center, or the proper judicial authority is requested to release the inmate.	X		Emergency medical services are available at the local hospital.
10-002.08	The names, addresses, and telephone numbers of medical and dental authorities are readily available to employees at all times.	X		
10-002.09	Accurate summary information of all medical attention received, medications dispensed, and all other required information is recorded.	X		
10-002.10	An inmate may retain his own physician or dentist concerning his medical services.	X		
10-003.	The jail maintains acceptable levels of sanitation and provides inmates access to proper hygienic materials and services.	X		The facility was observed to be very clean and orderly.
10-003.01	The jail is maintained in a clean and healthful condition. Daily housekeeping duties and inspections are performed when the jail is occupied. All jail employees adhere to acceptable hygiene practice.	X		
10-003.02	Preventative and eradication measures are taken to control vermin.	X		
10-003A	A hot shower or bath is provided daily.	X		
10-003.03B,C,D	Toilet paper, soap and appropriate personal hygiene items for male and female inmates are provided.	X		
10-003.04	Inmates to be confined overnight are provided with a clean, firm, fire retardant mattress, a sheet or mattress cover, a clean bath-size towel, and sufficient clean blankets to provide comfort under jail temperature conditions.	X		

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Standard	Compliance Status			Comments	
	In	Out	N/A		
10-003.4E	Clean bed linens are furnished at least once a week and blankets are laundered or dry cleaned at least every three months or more often if needed. Towels and washcloths are exchanged or cleaned at least weekly.			X	
10-003.06	All facilities should maintain compliance with standards set forth in the Prison Rape Elimination Act.			X	
CHAPTER 11 - FOOD SERVICES		X			Meals are prepared and served on-site by jail staff.
11-002	At least three meals, one of which is hot, is provided at regular times during each twenty-four hour period with no more than fifteen hours between the evening meal and breakfast.				
11-003	Meals are prepared with consideration for food flavor, texture, temperature, appearance and palatability.	X			
11-004	The food service meets the dietary allowances as recommended by the United States Department of Agriculture.	X			
11-005	Menus and records of meals served shall be reviewed at least annually by a dietician or nutritionist to verify nutritional adequacy. The facility shall maintain documentation of the dieticians or nutritionist's review and verification. Subsequent menus shall be promptly revised to eliminate any deficiencies noted.	X			Documentation on food service is being accumulated for the review of a registered dietician.
11-006	Special diets are provided when prescribed by the medical authority, or qualified medical employee.	X			
11-007	Provisions are made for special diets required by an inmate's religious beliefs where reasonably possible.	X			
11-008	Accurate summary records are maintained of the diet served to inmates.	X			
11-009	All meals are served under the direct supervision of jail employees.	X			
11-0010	Food is not withheld, nor the menu varied, as a disciplinary sanction.	X			
11-0011	The storage, preparation, and service of food are consistent with the Food Service Sanitation Manual issued by the United States Food and Drug Administration.			X	Meals are provided using single service items.
CHAPTER 12 - INMATE RIGHTS		X			These requirements are specified in section E-100 of the facility's SOP manual.
12-002.01	Inmates may circulate to be read by other inmates anything, which the Standards permit to be mailed or brought into the jail.				
12-002.02	Inmates are allowed to write and circulate among other inmates anything, which does not present a threat to jail security and order.	X			
12-002.03	Inmates shall be permitted to discuss any subject among themselves that does not present a threat to jail facility security and order.	X			

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Standard	Compliance Status	Comments			
		In	Out	N/A	
12-002.04	The right of inmates to circulate written material does not create a requirement for jail facility staff to assist them to do so.	X			
12-002.05	Foreign nationals shall have access to the diplomatic representative of their country of citizenship.	X			
12-003	The facility administrator insures the right of inmates to practice and express their religious beliefs.	X			
12-003.01	An inmate's free exercise of religion is subject only to those limitations necessary to maintain jail order and security.	X			
12-003.02	Inmates are not in any way rewarded or punished for their participation or non-participation in religious activities or practices.	X			
12-004	Inmates' rights to have access to the courts is insured and safeguarded by the jail administrator. Inmates have the right to present any issue to the courts, including, but not limited to, the following:	X			
12-004.01	Challenging the legality of their conviction of confinement.	X			
12-004.02	Seeking redress for illegal conditions or treatment while under correctional control.	X			
12-004.03	Pursuing remedies in connection with civil legal problems.	X			
12-004.04	Asserting against correctional or other governmental authority, any other rights protected by the Constitution, Nebraska Revised Statutes, or the Standards.	X			
12-005	The jail administrator insures and safeguards an inmate's right of access to legal representation.	X			
12-006	Inmates have access to or have the opportunity to purchase legal materials and supplies and services related to legal matters. Indigent inmates are provided sufficient materials and supplies needed for preparation of legal documents. In addition to other legal research materials purchased or received by inmates, the jail administrator insures that inmates have access to at least the following materials: (Type III jails)			X	Not required for a Type I facility.
12-006.01	A leading law dictionary;			X	
12-006.02	Nebraska Revised Statutes;			X	
12-006.03	Rules of the United States District Court and the appropriate local district court having jurisdiction over the jail;			X	
12-006.04	A list of all legal representatives in the county; and			X	
12-006.05	A copy of the Nebraska Jail Standards.			X	
12-007	Inmates have access to media representatives through personal interviews, telephone interviews, or correspondence. (Type III jails)			X	
12-007.01	Inmates' access to the media is subject only to those limitations necessary to maintain jail order and security.			X	
12-007.02	Inmates' contact with the media representatives is considered confidential.			X	

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Standard	Compliance Status			Comments	
	In	Out	N/A		
12-007.03	Inmates are not subject to disciplinary action as a result of their contact with the media.			X	
CHAPTER 13 - INMATE BEHAVIOR, DISCIPLINE AND GRIEVANCE		X			
13-002	All inmates are required to conduct themselves in a lawful and orderly manner.				
13-002.02	Upon admission, the orientation process includes a listing of all prohibited acts, a range of possible sanctions, and the facility's disciplinary procedures. Upon request written rules shall be made available to each inmate in the language he or she speaks.			X	
13-003	The facility has a clear and concise disciplinary procedure governing inmate conduct.			X	
13-003.01A	Disciplinary actions are used to regulate the inmate's behavior within acceptable limits. Each disciplinary sanction imposed is proportionate to the seriousness of the inmate's misconduct.			X	
13-003.01B	The behavior of the inmates is controlled in a completely impartial and consistent manner.			X	
13-003.01C	Records of all disciplinary actions taken are kept;			X	
13-003.01D	The commission, or suspected commission, of an offense in violation of existing state or federal statute by an inmate is referred to the proper law enforcement agency, along with all pertinent evidence; and	X			Detainee misconduct is sanction with the issuance of a criminal citation and transfer to Saunders County Jail.
13-003.01E	Inmates charged with major rule infractions may be held in administrative segregation or cell restriction prior to a hearing to ensure the safety of staff, inmates or the facility. The status of inmates held in pre-hearing segregation is reviewed by the facility administrator or designated facility employee(s) within 24 hours. Pre-hearing segregation does not exceed 96 hours excluding weekends and holidays.			X	
13-003.02A	Minor matters of discipline, where no threat to life, security or property exists may be handled informally by a designated facility employee(s). The facility administrator or his/her designee reviews reports and approves any sanctions applied for minor misconduct.			X	
13-003.02B	For minor violations, inmates are subject to:			X	
13-003.01B1	Reprimands;			X	
13-003.02B2	Temporary loss of one or more privileges;			X	
13-003.02B3	Restriction to a cell for up to ninety-six (96) hours; or			X	
13-003.02B4	Extra cleaning duties or work assignments for sentenced inmates.			X	
13-003.03	When an accused inmate could be subject to disciplinary sanctions for a major rule violation, the following provisions apply:			X	
13-003.03A	The alleged violation is reported in writing to the administrator by the employee witnessing the incident or responsible for determining the relevant facts.			X	

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Standard	Compliance Status			Comments
	In	Out	N/A	
13-003.03B	Disciplinary reports prepared by staff members include:			X
13-003.03B1	Specific rules allegedly violated;			X
13-003.03B2	A formal statement of charges;			X
13-003.03B3	Any unusual inmate behavior;			X
13-003.03B4	Any staff witnesses;			X
13-003.03B5	An explanation of the event including who was involved, what transpired, and the time and location of occurrence;			X
13-003.03B6	Any physical evidence and its disposition;			X
13-003.03B7	Any immediate action taken, including the use of force;			X
13-003.03B8	Reporting staff member's signature, date and time of report.			X
13-003.03C	A written statement of the charges is delivered to the inmate at least 24 hours before any hearing is held unless the inmate signs a waiver to have the hearing sooner. The administrator may designate an employee, an impartial person or panel to conduct a disciplinary hearing if he/she chooses not to do so. If the charges are sustained, a sanction is imposed appropriate for the offense.			X
13-003.03D	The accused inmate has an opportunity to appear before and address the disciplinary person or panel conducting the hearing unless he/she voluntarily waives in writing the right to attend or the inmate's behavior justifies exclusion from the hearing. The accused inmate may be excluded during the testimony of a witness whose testimony must be given in confidence. Reasons for the accused inmate's absence or exclusion is documented.			X
13-003.03E	The disciplinary person or panel conducting the hearing may summon to testify any witnesses with relevant information of the incident. The accused inmate is allowed to call witnesses with relevant knowledge and present relevant documentary evidence in their own defense when permitting to do so will not be unduly hazardous to institutional safety or correctional goals. The disciplinary person or panel states its reasons in writing for refusing to hear a witness.			X
13-003.03F	The accused inmate has an adequate opportunity to prepare a defense and, if requested, may be provided with a staff member or agency representative to assist him/her at a disciplinary hearing. A representative is appointed when it is apparent that an inmate is not capable of collecting and presenting evidence effectively on his or her own behalf.			X
13-003.03G	If the charges are sustained, such findings are based upon information obtained through the hearing process. The person or panel makes a written statement of fact findings setting forth the evidence relied upon and the reasons for the disciplinary sanctions imposed. The			X

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Standard	Compliance Status			Comments
	In	Out	N/A	
accused inmate is given a copy of the written statement which includes the basis for the decision and the disciplinary sanction, if any, to be imposed.				
13-003.0H The facility administrator or designee provides for review of all disciplinary hearings and dispositions to assure conformity with policy and regulations.			X	
13-003.04 Inmates found guilty of a major violation of the jail facility's rules may be subject to one (1) or more of the following sanctions:			X	
13-003.04A Reprimand;			X	
13-003.04B Temporary or permanent loss of one (1) or more privileges;			X	
13-003.04C Restriction to his or her cell;			X	
13-003.04D Confinement to disciplinary segregation;			X	
13-003.04E Restitution for wanton or willful destruction to facility property from any funds to his/her credit;			X	
13-003.04F Reduction of good time credit, or			X	
13-003.04G Extra cleaning duties or work assignments for sentenced inmates.			X	
13-004 In all jail facilities, a written policy and procedure shall address grievance procedures. This procedure shall be available to all inmates for the review and adjudication of grievances, consistent with the following principles:	X			Grievances would be processed at according to section E-130 of the facility's SOP manual.
13-004.01 Any inmate is permitted to report and file a grievance.	X			
13-004.02 Grievances filed are transmitted without interference or delay to the facility administrator, designated employee or official charged with the authority to receive and investigate grievances.	X			
13-004.03 An inmate reporting a grievance is not subject to any disciplinary sanction or adverse action as a result of the filing of a grievance.	X			
13-004.04 Each grievance not obviously frivolous or trivial is promptly investigated. A summary report containing the results of the investigation and the recommendations is prepared for jail facility records and the concerned inmate or inmates.	X			
13-004.05 The inmate or inmates filing the grievance receive a prompt response from the appropriate authority. The response indicates what disposition will be made on the recommendations received.	X			
CHAPTER 15 - NEW FACILITY DESIGN AND CONSTRUCTION	X			
15-002 In the case of new construction, renovations or improvements in excess of \$5,000 or 15% of the annual operating budget, whichever is greater, the following guidelines will apply:				
15-002.01 <u>Notification.</u> A letter of intent to construct, improve, or renovate was submitted to the Board prior to the initiation of any planning actions.	X			

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Standard		Compliance Status			Comments
		In	Out	N/A	
15-002.02	A program statement has been developed by the facility administrator and the architect.	X			
15-002.03	Plans and specs were submitted at the following times:	X			
15-002.03A	Completion of preliminary plans	X			
15-002.03B	Sixty percent completion of working drawings	X			
15-002.03C	Completed construction document plans and specs submitted to State Fire Marshal and Nebraska Department of Health.	X			
15-002.04	Contracts were not let until approval of final documents were received by the facility administrator from the Board.	X			Final Plans were approved by the Jail Standards Board in March 1985 and the facility construction was completed in 1986.
15-003	GENERAL CONDITIONS	X			
15-003.01	All housing units provide the following at a minimum:	X			
15-003.01A	Artificial lighting of at least 30 foot candles in all living areas and at least 50 foot-candles in all study and work areas	X			
15-003.01B	Access to natural light at 1/15 of the housing units floor space.	X			
15-003.01C	Noise levels no higher than 65 to 70 decibels.	X			
15-003.01D	Adequate heating and cooling able to maintain temperature between 65 and 85 Fahrenheit.	X			
15-003.01E	Ventilation insures circulation of fresh air to adequately draw off foul odors. A minimum of 10 cubic feet per minute interchange rate per inmate.	X			
15-003.02	Reception and release area of adequate size and properly equipped. It includes the following:	X			The intake area also functions as a fixed staff post.
15-003.02A	Sallyport;	X			
15-003.02B	Weapons lockers outside secure area with separate compartments and keys;	X			
15-003.02C	Booking area;	X			
15-003.02D	Medical Exam Area;	X			
15-003.02E	Shower Facilities;	X			
15-003.02F	Storage area for personal property;	X			
15-003.02G	Telephone Facilities.	X			
15-003.03	The facility has a confidential interview area sufficient in size to accommodate a table and seating for 4 persons.	X			
15-003.04	Where in house food service is provided, the kitchen has adequate space available for food preparation to serve its rated capacity.			X	The kitchen in this facility is no longer being used.
15-003.05	Adequate space and equipment is available for custodial maintenance of the jail.	X			
15-003.06	Isolation and administrative segregation cells are designed for single occupancy.			X	The segregation cells in this facility are no longer in use.
15-003.07	Temporary holding cells provide at least 25 square feet of floor space per inmate at rated capacity. They are equipped with sufficient seating and provide access to a toilet and wash basin with running water.	X			The holding cell is approximately 190 square feet and with the proper seating can hold up to 7 inmates.
15-003.08	All safety cells are designed for single occupancy.	X			

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Standard	Compliance Status	Comments			
		In	Out	N/A	
15-003.09	All detoxification cells provide at least 25 square feet of floor space at rated capacity. They are equipped with a flushable floor drain or high security toilet/wash basin fixture.	X			Detoxification cell is approximately 156 square feet and can hold up to 6 inmates.
15-003.10	Each housing unit provides access to one mirror and one shower for every eight inmates.	X			
15-004	HOLDING FACILITIES				
15-004.01	All single and multiple occupancy cells are equipped with at least a toilet, wash basin with hot and cold running water, and a bunk for each person at the cells rated capacity.	X			
15-004.02	In Type I facilities, at least 50 square feet is available to each inmate housed.	X			
15-004.03	In Type II facilities, a minimum of 75 square feet of living area is available for each inmate in a combination of cell and dayroom area. Single occupancy cells are a minimum of 50 square feet in size.			X	
15-005	DETENTION FACILITIES				
15-005.01	Every inmate (except those in special purpose cells) have access to at least 95 square feet of floor space in a combination of cell and dayroom. 15-005.02 Single and multiple occupancy cells provide at least 60 square feet of floor space per inmate at rated capacity. Each cell has at least one toilet, a wash basin with hot and cold water and a bunk for each inmate.	X			
15-005.02	Single and multiple occupancy cells shall provide at least sixty (60) square feet of floor space per inmate at each cell's rated capacity. Each cell shall be equipped with at least one (1) toilet, a washbasin with hot and cold running water, and a bunk for each assigned inmate.	X			One six person housing unit is used when needed to house detainees pending transfer.
15-005.03	Facilities designed for a rated capacity of 16 inmates or less provide that a minimum of 50 percent of inmates are housed in single cells.	X			
15-005.04	Facilities designed for a rated capacity of 17 or more inmates utilize single cells only with exception of dormitory units identified below.			X	
15-005.05	Dormitories provide a minimum of 50 square feet of floor space per inmate and house no less than 4 or more than 16 inmates. Each dormitory provides at least one toilet and one wash basin with hot and cold water for every 8 inmates. A bunk, sufficient tables and seating are provided for rated capacity.			X	There are no dormitories in this facility.
15-005.06	All isolation or administrative segregation cells provide sixty (60) square feet of floor space and are equipped with at least one (1) toilet, a wash basin with hot and cold running water, and a bunk.			X	
15-005.07	Safety cells provide at least sixty (60) square feet of floor space and are equipped with at least a flushable floor drain.	X			

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Standard		Compliance Status			Comments
		In	Out	N/A	
15-005.08	Adequate space is provided for programs, exercise, and recreation for inmates in all detention facilities. At least one (1) multiple purpose room is located near the inmate's housing unit. The space available is proportionate to the rated capacity of the facility and large enough to allow a moderate amount of physical exercise (type III only).			X	The indoor multi-purpose room is used for short term holding for detainee court appearances.
15-005.09	Adequate space is provided for personal inmate visits, either contact or non-contact. (Type III only).			X	
15-005.10	Space is provided for outdoor exercise with at least 600 square feet available, increased proportionally for larger facilities. (Type III only)			X	

ADDITIONAL COMMENTS

SIGNATURE

Don Evans

DATE

8/20/21

